

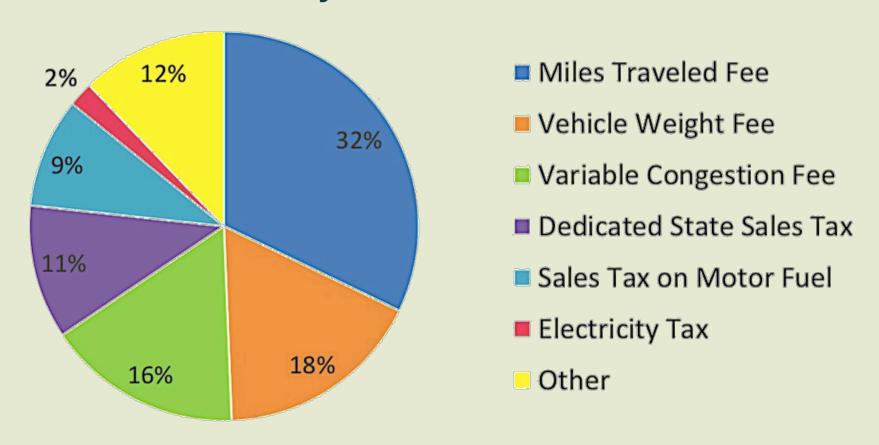
PAYING FOR VIBRANT TRANSPORTATION SYSTEMS

Considering
Weight-Based
Taxes and Fees

Jaime Rall
NC FIRST Consultant

NC FIRST Commission Survey: 18 Percent Favor Weight-Based Fees

Which new funding stream would you like to be considered by the NC FIRST Commission?



NC FIRST Commission Survey: Combine Weight and Miles Traveled?

"The fairest fee will be a combination of miles traveled and weight, as it will best represent the total damage to the road each user creates."

"I'd suggest a combination of a weight based fee and the annual miles traveled. ... This is a more objective and fair method of funding infrastructure."

"VEHICLE WEIGHT AND MILES TRAVELED."
SHOULD BE CHARGED LIKE ELECTRICITY--PER USAGE."

"An annual ton-mile tax would tax users in proportion to their costs imposed on the system. It is a fair user fee which applies to all transportation energy sources."

What Existing Revenues in the States Take Vehicle Weight into Account?

Heavy Trucks	Passenger Vehicles
 Registration fees based on weight Oversize/overweight permit fees Overweight truck taxes Fines for size and weight violations Annual heavy vehicle impact fees Weight-distance taxes 	 Registration fees or surcharges

State vehicle weight taxes

Weight-Based State Revenue Sources: Heavy Trucks

Registration fees based on weight

Nearly all states

Oversize/overweight permit fees

At least 35 states

Overweight truck taxes

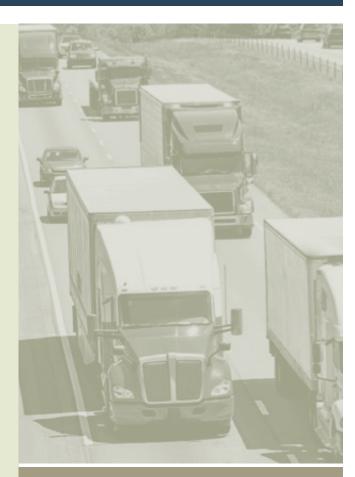
Mississippi

Fines for size and weight violations

Maine, Wisconsin

Annual heavy vehicle impact fees

Georgia



* Also: weight-distance taxes (based on both weight and miles traveled)

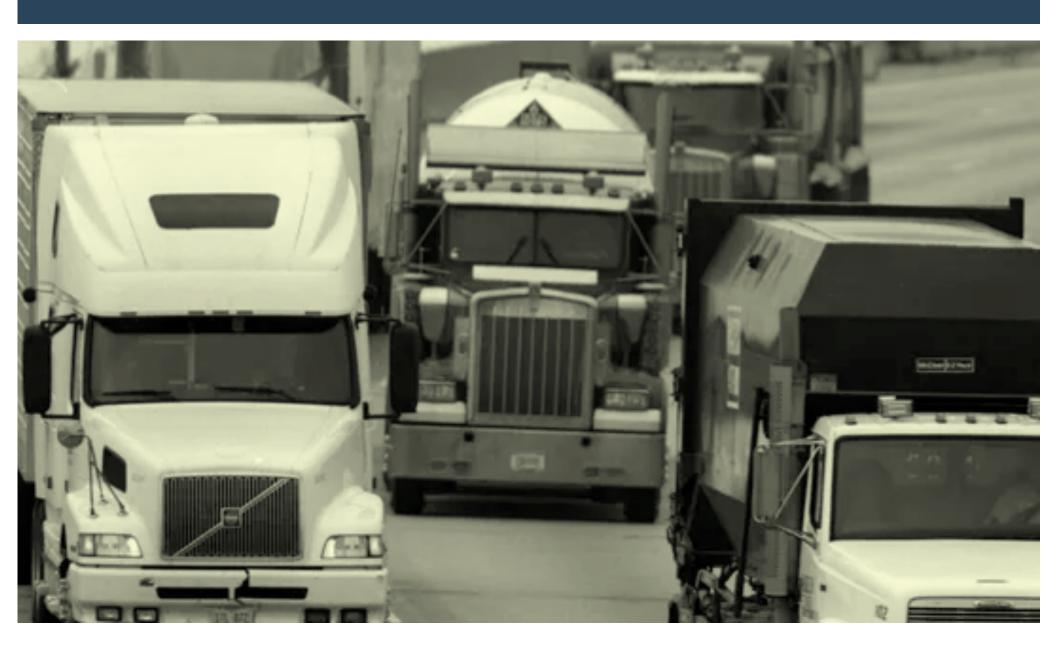
Federal Revenues Also Include a Weight-Based Tax on Heavy Trucks

Heavy Vehicle Use Tax (HVUT)

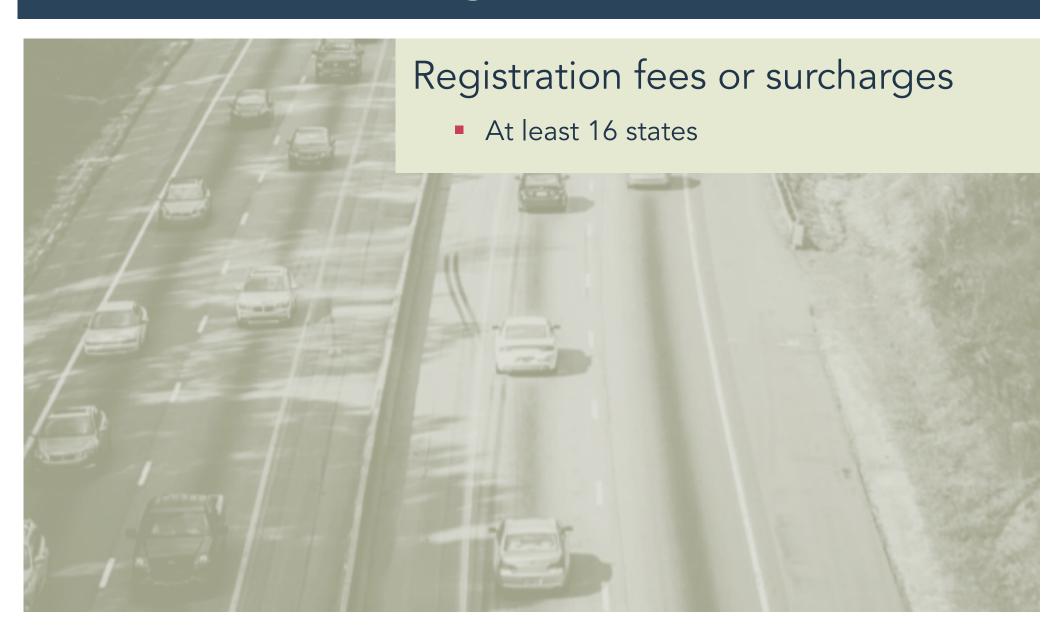
- Annual \$100 to \$550 tax on trucks registered as operating at 55,000 lbs.+
- Generated more than \$1.2 billion for the Highway Trust Fund in FY 2018



Why the Focus on Heavy Trucks?



Weight-Based State Revenue Sources: Passenger Vehicles



Weight-Based State Revenue Sources: Heavy Trucks <u>and</u> Passenger Vehicles

State vehicle weight taxes

Hawaii (applies to all vehicles, but rate flattens over 10,000 lbs.)



State Revenue Sources Based on Both Weight <u>and</u> Miles Traveled

Weight-distance taxes for heavy trucks

Kentucky, New Mexico, New York, Oregon (and international models)

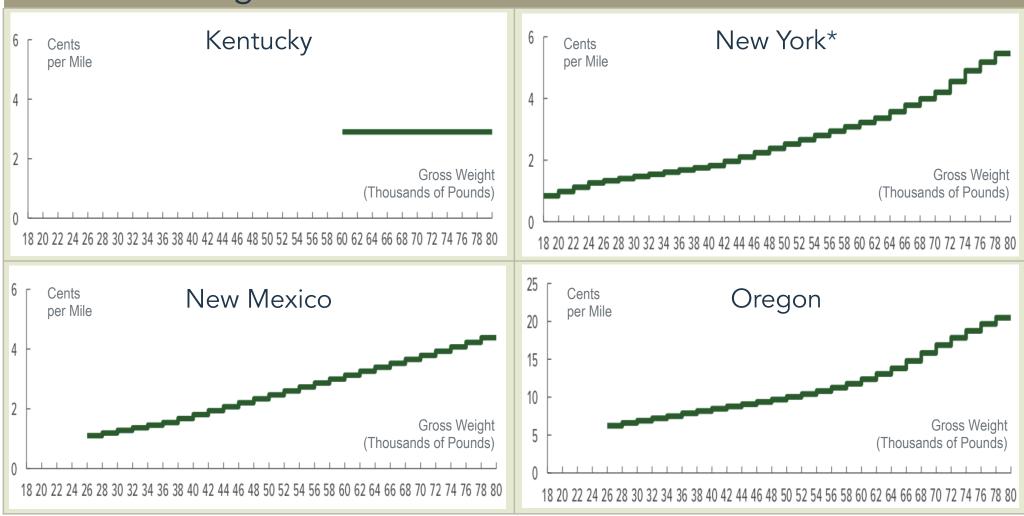
But <u>not</u> current mileage-based fees for other vehicles

- Oregon and Utah's voluntary programs charge by distance only
- (Note: New Zealand uses many factors, but rate flattens under 3.5 tonnes)



State Revenue Sources Based on Both Weight <u>and</u> Miles Traveled

State Weight-Distance Tax Rates for Commercial Trucks



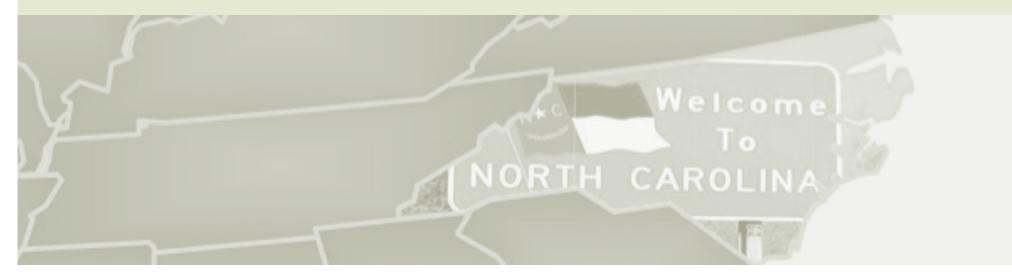
Which of These Approaches Does North Carolina Use Now?

Heavy trucks

- Registration fees based on weight and indexed to inflation
- Oversize/overweight permit fees (in some circumstances)

Passenger vehicles

None identified



Do Gas Taxes Work as a Proxy for Vehicle Weight and Miles Traveled?



VS.





VS.



What Details Would Need to Be Considered?

Tax base

Which vehicles would be subject to a weight-based tax or fee?

Design and rate structure

- What kind of tax or fee would it be?
- What would the rates be for different vehicle weights or axle weights?
- Would other factors be included, such as vehicle type or miles traveled?
- What other impacts might these details have (e.g., on equity, relationship to road usage or wear-and-tear, user behavior, revenues generated)?

Assessment and payment methods

- How and when would the tax or fee be assessed? Paid? Enforced?
- How might these details affect administrative costs and net revenues?

Further Resources

- Congressional Budget Office. (2019). Issues and options for a tax on vehicle miles traveled by commercial trucks. Washington, DC: CBO. www.cbo.gov/publication/55688
- Federal Highway Administration. (2015). Compilation of existing state truck size and weight limit laws: Report to Congress. Washington, DC: FHWA. ops.fhwa.dot.gov/Freight/policy/rpt_congress/truck_sw_laws/
- Government Accountability Office. (2012). Highway Trust Fund: Pilot program could help determine the viability of mileage fees for certain vehicles. Washington, DC: GAO. www.gao.gov/products/gao-13-77
- National Academies of Sciences, Engineering, and Medicine. (2012). NCFRP Report 15:
 Dedicated revenue mechanisms for freight transportation investment. Washington, DC: The
 National Academies Press. doi.org/10.17226/22799
- National Conference of State Legislatures. (2017). Vehicle registration fees. Denver, CO: NCSL.
 www.ncsl.org/research/transportation/registration-and-title-fees-by-state.aspx
- Rall, J. (2016). Transportation governance and finance: A 50-state review of state legislatures and departments of transportation. Washington, DC: AASHTO. www.financingtransportation.org/pdf/50_state_review_nov16.pdf

Contact Details



Jaime Rall

NC FIRST Consultant

720-206-5530

jaime@rallconsulting.com